

# Colorado Department of Public Health and Environment

## **OPERATING PERMIT**

Mesa County Solid Waste Management

Issued: August 1, 2002

## AIR POLLUTION CONTROL DIVISION COLORADO OPERATING PERMIT

FACILITY NAME: Mesa County Solid OPERATING PERMIT NUMBER

Waste Management

FACILITY ID: 0770084 **010PME234** 

ISSUE DATE: August 1, 2002 EXPIRATION DATE: August 1, 2007

MODIFICATIONS: See Appendix F of Permit

Issued in accordance with the provisions of Colorado Air Quality Control Act, 25-7-101 et seq. and applicable rules and regulations.

ISSUED TO: PLANT SITE LOCATION:

Mesa County 3071 Highway 50

P.O. Box 20,000 Grand Junction, Mesa County

Grand Junction, CO 81502-5060

INFORMATION RELIED UPON

Operating Permit Application Received: March 26, 2001

And Additional Information Received: November 27, 2001 and January 4, 2002

Nature of Business: Solid Waste Landfill

Primary SIC: 4953

RESPONSIBLE OFFICIAL FACILITY CONTACT PERSON

Name: Kathryn Hall Name: Robert Edmiston

Title: Chair of the Mesa County Board of Title: Director

**County Commissioners** 

Phone: (970) 244-1604 Phone: (970) 242-7436

SUBMITTAL DEADLINES

Semi-Annual Monitoring Period: August 1 – January 31, February 1 – July 31

Semi-Annual Monitoring Report: March 1, 2003 & September 1, 2003 and subsequent years

Annual Compliance Period: August 1 to July 31

Annual Compliance Certification: September 1, 2003 and subsequent years

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#### **SECTION I - General Activities and Summary**

#### 1. Permitted Activities

- 1.1 The Mesa County Solid Waste Management facility comprises of a landfill, a composting site, and a household hazardous waste center. The facility falls under the Standard Industrial Classification 4953.
  - The facility is located at 3071 Highway 50, approximately seven miles southeast of Grand Junction, Mesa County, Colorado. This area is designated as an attainment area for all criteria pollutants. The affected state within 50 miles of this facility is the State of Utah. Black Canyon of the Gunnison National Park and the Maroon Bells-Snowmass Wilderness Area are Federal Class I designated areas within 100 kilometers of the facility.
- 1.2 Until such time as this permit expires or is modified or revoked, the permittee is allowed to discharge air pollutants from this facility in accordance with the requirements, limitations, and conditions of this permit.
- 1.3 This Operating Permit incorporates the applicable requirements contained in the underlying construction permits, and does not affect those applicable requirements, except as modified during review of the application or as modified subsequent to permit issuance using the modification procedures found in Regulation No. 3, Part C. These Part C procedures meet all applicable substantive New Source Review requirements of Part B. Any revisions made using the provisions of Regulation No. 3, Part C shall become new applicable requirements for purposes of this Operating Permit and shall survive reissuance. This Operating Permit incorporates the applicable requirements (except as noted in Section II) from the following Colorado Construction Permit(s): 84ME411F.
- 1.4 All conditions in this permit are enforceable by US Environmental Protection Agency, Colorado Air Pollution Control Division (hereinafter Division) and its agents, and citizens unless otherwise specified. **State-only enforceable conditions are:** Permit Condition Number(s): Section IV Conditions 13 and 17 (as noted).
- 1.5 All information gathered pursuant to the requirements of this permit is subject to the Recordkeeping and Reporting requirements listed under Condition 21 of the General Conditions in Section IV of this permit.

#### 2. Alternative Operating Scenarios

- 2.1 The permittee shall be allowed to make the following changes to its method of operation without applying for a revision of this permit.
  - 2.1.1 None

#### 3. Prevention of Significant Deterioration

3.1 The facility is located in an area designated as attainment for all criteria pollutants. Based on the information provided by the applicant, it is categorized as a minor stationary source for PSD applicability purposes. Future modifications to this facility may result in an exceedance of the major source threshold. Once that threshold is exceeded, future modifications at this facility resulting in a significant net emissions increase (see Reg 3, Part A, Section I.B.37 and 58) for any pollutant as listed in Regulation No. 3, Part A, Section I.B.58 or a modification which is major by itself may result in the application of the PSD review requirements.

#### 4. Compliance Assurance Monitoring (CAM)

4.1 The following emission points at this facility use a control device to achieve compliance with an emission limitation or standard to which they are subject and have pre-control emissions that exceed or are equivalent to the major source threshold. They are therefore subject to the provisions of the CAM program as set forth in 40 CFR Part 64 as adopted by reference into Colorado Regulation No. 3, Part C, Section XIV.

#### 4.1.1 None

#### 5. Accidental Release Prevention Program (112(r))

5.1 Based on the information provided by the applicant, this facility is not subject to the provisions of the Accidental Release Prevention Program (Section 112(r) of the Federal Clean Air Act).

#### 6. Summary of Emission Units

6.1 The emissions units regulated by this permit are the following:

Emission	AIRS ID	Description	Pollution Control Device
Unit			
Number			
E001	001	Landfill fugitive particulate emissions	Fugitive emission control plan
E002	002	Landfill gas emissions	None

#### **SECTION II - Specific Permit Terms**

#### 1. E001 – Landfill Fugitive Particulate Matter Emissions

Parameter	Permit Condition Number	Limitations	Compliance Emission Factor	Monitoring  Method	Interval
PM	1.1	16.67 tons/yr		Certification	Semi-annually
$PM_{10}$	1.1	4.39 tons/yr			
Fugitive Particulate Matter Emissions	1.2			Recordkeeping and observation	Weekly
Fugitive Emissions Control Plan	1.3			Certification	Semi-annually

- 1.1 Emissions of PM and PM<sub>10</sub> shall not exceed the limits that are outlined in the table above. The implementation of the Fugitive Emissions Control Plan serves as a demonstration of compliance with this condition. The owner/operator shall certify semi-annually that the Fugitive Emissions Control Plan is being implemented and followed. (Construction Permit 84ME411F has been modified directly into this operating permit in accordance with Section I, Condition 1.3 of this permit.)
- 1.2 A weekly check of the facility shall be conducted to determine if the control practices of Condition 1.3 are being implemented and are effective. Records of the observations shall be maintained and made available for Division review upon request. (NOTE: The 20% opacity, no off-property transport, and nuisance emission limitation are guidelines and not enforceable standards and no person shall be cited for violation thereof pursuant to C.R.S. 1973, 25-7-115 as amended.)
  - 1.2.1 20% opacity During the weekly check, when visible emissions persist for longer than fifteen (15) continuous minutes, the cause shall be determined and corrective actions taken. In addition, a revised Fugitive Emissions Control Plan shall be submitted within 30 days for Division review and approval. A record of the existing condition and the action taken shall be maintained and made available to the Division for review upon request.
  - 1.2.2 Off-Property Transport and Nuisance Provision During the weekly check, when visible emissions exist within the facility fence line and they persist for longer than fifteen (15) continuous minutes, an inspection shall be made to determine if the visible emissions are being transported off the property on which the source is located. If there is off-property transport of the visible emissions, the cause shall be determined and corrective actions taken. In addition, a revised Fugitive Emission Control Plan shall be submitted within thirty (30) calendar days for

Division review and approval. A record of the existing condition and the action taken shall be maintained and made available to the Division for review upon request.

As used herein, "nuisance" shall mean the emission of fugitive particulate which constitutes a private or public nuisance as defined in common law, the essence of which is that such emissions are unreasonable interfering with another person's use and enjoyment of his property. Such interference must be "substantial" in its nature as measured by a standard that it would be of definite offensiveness, inconvenience, or annoyance to a normal person in the community.

- 1.3 The owner/operator shall apply such control measures and operating procedures as are necessary to minimize fugitive particulate emissions (Colorado Regulation No. 1, Section II.D.1.a). The owner/operator shall certify semi-annually that all appropriate measures have been taken to minimize fugitive emissions. The following fugitive emission control measures shall be used for enforcement purposes on the fugitive emission producing sources, as required by Colorado Regulation No.1 (Construction Permit 84ME411F has been modified directly into this operating permit in accordance with Section I, Condition 1.3 of this permit.).
  - 1.3.1 A daily cover shall be used for the active areas of the landfill (note: the daily cover can be any material/method that has been approved by the Solid Waste Division of the Colorado Department of Public Health and Environment).
  - 1.3.2 Vehicles traveling on haul roads shall be limited to 15 miles per hour. Speed limit signs shall be posted to enforce the speed limit.
  - 1.3.3 Emissions from unpaved haul roads shall be minimized by applying water as often as necessary.
  - 1.3.4 A wind velocity measuring device shall be installed in the facility. Landfill operation shall cease during periods when high wind warnings are verified. High wind warnings are defined as sustained winds of 40 miles per hour or greater or gusts of 55 miles per hour or greater that are expected to persist for one hour or longer.
  - 1.3.5 Paved surfaces shall be scraped of all mud and then swept. Clean-up shall be done every other day, or as often as necessary.
  - 1.3.6 Fugitive particulate emissions from land clearing, topsoil and overburden removal and disturbed areas shall be controlled by watering and/or use of chemical suppressants.
  - 1.3.7 Active material stockpiles shall be watered as necessary to control fugitive particulate matter emissions.
  - 1.3.8 Inactive stockpiles and disturbed areas as well as closed landfill areas shall be compacted and revegetated within six months.

#### 2. E002 - Landfill Gas Emissions

Parameter	Permit Condition Number	Limitations	Compliance Emission Factor	Monitoring  Method	Interval
VOCs Emissions	2.1	50.8 tons/yr	EPA's Landfill Gas Emission Model (Version 2.0 or most current version)	Calculation	Annually
NSPS Requirements	2.2			Subject to NSP WWW	S, Subpart
NSPS General Provisions	2.3			Subject to NSP Provisions	S General

- 2.1 Emissions of VOCs shall not exceed the limit outlined in the table above. The landfill gas emissions shall be calculated annually using EPA's Landfill Gas Emission Model (Version 2.0 or the most current version of the model). The VOCs emissions shall be 39% of the total non-methane organic compound emission that is generated by the model. (Construction Permit 84ME411F has been modified directly into this operating permit in accordance with Section I, Condition 1.3 of this permit.)
- 2.2 The landfill is subject to the New Source Performance Standards (NSPS) requirements of Colorado Regulation No. 6, Part A, Subpart WWW (Standards of Performance for Municipal Solid Waste Landfills) including, but not limited to, the following:

Reporting requirements as stated in 40 CFR §60.752 and §60.757. If the designed capacity of the landfill is modified, the owner/operator shall summit a revised Initial Design Capacity Report to the Division within 90 days of such modification. The owner/operator shall submit annual non-methane organic compounds (NMOCs) emission reports concurrently with the Annual Compliance Certifications contained in Appendix C.

- 2.2.1 Test methods and procedures in accordance with 40 CFR §60.754.
- 2.2.2 Recordkeeping requirements of 40 CFR §60.758.
- 2.2.3 Design, installation, and operation requirements of the gas collection and control system as required by 40 CFR §60.752, §60.753, and §60.759.

- 2.3 This landfill is subject to the requirements of 40 CFR, Part 60, Subpart A "General Provisions," as adopted by reference in Colorado Regulation No. 6, as follows:
  - 2.3.1 No article, machine, equipment or process shall be used to conceal an emission which would otherwise constitute a violation of an applicable standard. Such concealment includes, but is not limited to, the use of gaseous diluents to achieve compliance with an opacity standard or with standard which is based on the concentration of a pollutant inn the gases discharged to the atmosphere (40 CFR §60.12).
  - 2.3.2 Records of startups, shutdowns, and malfunctioned shall be maintained as required under §60.7.

#### 3. Special Condition

3.1 From time to time published emission factors and/or other emission estimating methods are changed based on new or improved data. A logical concern is what happens if the use of the new factors/methods in a calculation results in a source being out of compliance with a permit limit. For this operating permit, the emission factors, equations, and/or other emission estimating methods included in the permit are considered to be fixed until changed by the permit. Obviously, emission factors dependent of the fuel sulfur content or heat content of the fuel can not be fixed and will vary with the test results. The method for determining the emissions is, however, fixed. It is the responsibility of the permittee to be aware of changes in the emission factors, etc. and to notify the Division in writing of impacts on the permit requirements when there is a change. Upon notification, the Division will work with the permittee to address the situation. In addition, the Division will review the factors, etc. as appropriate during permit modifications and renewals.

#### **SECTION III - Permit Shield**

Regulation No. 3, 5 CCR 1001-5, Part A, § I.B.43; Part C, §§ V.C.1.b. & D., XIII; §§ 25-7-111(2)(I), 25-7-114.4(3)(a), C.R.S.

#### 1. Specific Non-Applicable Requirements

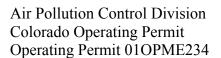
Based upon information available to the Division and supplied by the applicant, the following parameters and requirements have been specifically identified as non-applicable to the facility to which this permit has been issued. This shield does not protect the source from any violations that occurred prior to or at the time of permit issuance. In addition, this shield does not protect the source from any violations that occur as a result of any modifications or reconstruction on which construction commenced prior to permit issuance.

Emission Unit Description & Number	Applicable Requirement	Justification
None	NA	NA

#### 2. General Conditions

Compliance with this Operating Permit shall be deemed compliance with all applicable requirements specifically identified in the permit and other requirements specifically identified in the permit as not applicable to the source. This permit shield shall not alter or affect the following:

- 2.1 The provisions of §\$25-7-112 and 25-7-113, C.R.S., or §303 of the federal act, concerning enforcement in cases of emergency;
- 2.2 The liability of an owner or operator of a source for any violation of applicable requirements prior to or at the time of permit issuance;
- 2.3 The applicable requirements of the federal Acid Rain Program, consistent with § 408(a) of the federal act;
- 2.4 The ability of the Air Pollution Control Division to obtain information from a source pursuant to §25-7-111(2)(I), C.R.S., or the ability of the Administrator to obtain information pursuant to § 114 of the federal act;
- 2.5 The ability of the Air Pollution Control Division to reopen the Operating Permit for cause pursuant to Regulation No. 3, Part C, § XIII.



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2.6 Sources are not shielded from terms and conditions that become applicable to the source subsequent to permit issuance.

#### **SECTION IV - General Permit Conditions**

#### 1. Administrative Changes

#### Regulation No. 3, 5 CCR 1001-5, Part A, III.

The permittee shall submit an application for an administrative permit amendment to the Division for those permit changes that are described in Regulation No. 3, Part A,  $\Box$  I.B.36.a. The permittee may immediately make the change upon submission of the application to the Division.

#### 2. Certification Requirements

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ III.B.9., V.C.16.a.&e. and V.C.17.

- a. Any application, report, document and compliance certification submitted to the Air Pollution Control Division pursuant to Regulation No. 3 or the Operating Permit shall contain a certification by a responsible official of the truth, accuracy and completeness of such form, report or certification stating that, based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate and complete.
- b. All compliance certifications for terms and conditions in the Operating Permit shall be submitted to the Air Pollution Control Division at least annually unless a more frequent period is specified in the applicable requirement or by the Division in the Operating Permit.
- c. Compliance certifications shall contain:
  - (i) the identification of each permit term and condition that is the basis of the certification;
  - (ii) the compliance status of the source;
  - (iii) whether compliance was continuous or intermittent;
  - (iv) the method(s) used for determining the compliance status of the source, currently and over the reporting period; and
  - (v) such other facts as the Air Pollution Control Division may require to determine the compliance status of the source
- d. All compliance certifications shall be submitted to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit.
- e. If the permittee is required to develop and register a risk management plan pursuant to § 112(r) of the federal act, the permittee shall certify its compliance with that requirement; the Operating Permit shall not incorporate the contents of the risk management plan as a permit term or condition.

#### 3. Common Provisions

#### Common Provisions Regulation, 5 CCR 1001-2 §§ II.A., II.B., II.C., II, E., II.F., II.I, and II.J

a. To Control Emissions Leaving Colorado

When emissions generated from sources in Colorado cross the State boundary line, such emissions shall not cause the air quality standards of the receiving State to be exceeded, provided reciprocal action is taken by the receiving State

b. Emission Monitoring Requirements

The Division may require owners or operators of stationary air pollution sources to install, maintain, and use instrumentation to monitor and record emission data as a basis for periodic reports to the Division.

#### c. Performance Testing

The owner or operator of any air pollution source shall, upon request of the Division, conduct performance test(s) and furnish the Division a written report of the results of such test(s) in order to determine compliance with applicable emission control regulations. Performance test(s) shall be conducted and the data reduced in accordance with the applicable reference test methods unless the Division:

- (i) specifies or approves, in specific cases, the use of a test method with minor changes in methodology;
- (ii) approves the use of an equivalent method;
- (iii) approves the use of an alternative method the results of which the Division has determined to be adequate for indicating where a specific source is in compliance; or
- (iv) waives the requirement for performance test(s) because the owner or operator of a source has demonstrated by other means to the Division's satisfaction that the affected facility is in compliance with the standard. Nothing in this paragraph shall be construed to abrogate the Commission's or Division's authority to require testing under the Colorado Revised Statutes, Title 25, Article 7 1973, and pursuant to regulations promulgated by the Commission.

Compliance test(s) shall be conducted under such conditions as the Division shall specify to the plant operator based on representative performance of the affected facility. The owner or operator shall make available to the Division such records as may be necessary to determine the conditions of the performance test(s). Operations during period of startup, shutdown, and malfunction shall not constitute representative conditions of performance test(s) unless otherwise specified in the applicable standard.

The owner or operator of an affected facility shall provide the Division thirty days prior notice of the performance test to afford the Division the opportunity to have an observer present. The Division may waive the thirty day notice requirement provided that arrangements satisfactory to the Division are made for earlier testing.

The owner or operator of an affected facility shall provide, or cause to be provided, performance testing facilities as follows:

- (i) Sampling ports adequate for test methods applicable to such facility,
- (ii) Safe sampling platform(s),
- (iii) Safe access to sampling platform(s).
- (iv) Utilities for sampling and testing equipment.

Each performance test shall consist of at least three separate runs using the applicable test method. Each run shall be conducted for the time and under the conditions specified in the applicable standard. For the purpose of determining compliance with an applicable standard the arithmetic mean of results of at least three runs shall apply. In the event that a sample is accidentally lost or conditions occur in which one of the runs must be discontinued because of forced shutdown, failure of an irreplaceable portion of the sample train, extreme meteorological conditions, or other

circumstances beyond the owner or operator's control, compliance may, upon the Division's approval, be determined using the arithmetic mean of the results of the two other runs.

Nothing in this section shall abrogate the Division's authority to conduct its own performance test(s) if so warranted.

#### d. Upset Conditions and Breakdowns

Upset conditions, as defined, shall not be deemed to be in violation of the Colorado regulations, provided that the Division is notified as soon as possible, but no later than two (2) hours after the start of the next working day, followed by a written notice to the Division explaining the cause of the occurrence and that proper action has been or is being taken to correct the conditions causing the violation and to prevent such excess emission in the future.

#### e. Circumvention Clause

A person shall not build, erect, install, or use any article, machine, equipment, condition, or any contrivance, the use of which, without resulting in a reduction in the total release of air pollutants to the atmosphere, reduces or conceals an emission which would otherwise constitute a violation of this regulation. No person shall circumvent this regulation by using more openings than is considered normal practice by the industry or activity in question.

#### f. Compliance Certifications

For the purpose of submitting compliance certifications or establishing whether or not a person has violated or is in violation of any standard in the Colorado State Implementation Plan, nothing in the Colorado State Implementation Plan shall preclude the use, including the exclusive use, of any credible evidence or information, relevant to whether a source would have been in compliance with applicable requirements if the appropriate performance or compliance test or procedure had been performed. Evidence that has the effect of making any relevant standard or permit term more stringent shall not be credible for proving a violation of the standard or permit term.

#### g. Affirmative Defense Provision for Excess Emissions During Startup and Shutdown

An affirmative defense is provided to owners and operators for civil penalty actions for excess emissions during periods of startup and shutdown. To establish the affirmative defense and to be relieved of a civil penalty in any action to enforce an applicable requirement, the owner or operator of the facility must meet the notification requirements below in a timely manner and prove by a preponderance of the evidence that:

- (i) The periods of excess emissions that occurred during startup and shutdown were short and infrequent and could not have been prevented through careful planning and design;
- (ii) The excess emissions were not part of a recurring pattern indicative of inadequate design, operation or maintenance:
- (iii) If the excess emissions were caused by a bypass (an intentional diversion of control equipment), then the bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
- (iv) The frequency and duration of operation in startup and shutdown periods were minimized to the maximum extent practicable;
- (v) All possible steps were taken to minimize the impact of excess emissions on ambient air quality;
- (vi) All emissions monitoring systems were kept in operation (if at all possible);

- (vii) The owner or operator's actions during the period of excess emissions were documented by properly signed, contemporaneous operating logs or other relevant evidence; and,
- (viii) At all times, the facility was operated in a manner consistent with good practices for minimizing emissions. This subparagraph is intended solely to be a factor in determining whether an affirmative defense is available to an owner or operator, and shall not constitute an additional applicable requirement.

The owner or operator of the facility experiencing excess emissions during startup and shutdown shall notify the Division verbally as soon as possible, but no later than two (2) hours after the start of the next working day, and shall submit written quarterly notification following the initial occurrence of the excess emissions. The notification shall address the criteria set forth above.

The Affirmative Defense Provision contained in this section shall not be available to claims for injunctive relief.

The Affirmative Defense Provision does not apply to State Implementation Plan provisions or other requirements that derive from new source performance standards (NSPS) or national emissions standards for hazardous air pollutants (NESHAPS), any other federally enforceable performance standard or emission limit with an averaging time greater than twenty-four hours. In addition, an affirmative defense cannot be used by a single source or small group of sources where the excess emissions have the potential to cause an exceedance of the ambient air quality standards or Prevention of Significant Deterioration (PSD) increments.

In making any determination whether a source established an affirmative defense, the Division shall consider the information within the notification required above and any other information the Division deems necessary, which may include, but is not limited to, physical inspection of the facility and review of documentation pertaining to the maintenance and operation of process and air pollution control equipment.

#### 4. Compliance Requirements

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ III.C.9., V.C.11. & 16.d., § 25-7-122.1(2), C.R.S.

- a. The permittee must comply with all conditions of the Operating Permit. Any permit noncompliance relating to federally-enforceable terms or conditions constitutes a violation of the federal act, as well as the state act and Regulation No. 3. Any permit noncompliance relating to state-only terms or conditions constitutes a violation of the state act and Regulation No. 3, shall be enforceable pursuant to state law, and shall not be enforceable by citizens under § 304 of the federal act. Any such violation of the federal act, the state act or regulations implementing either statute is grounds for enforcement action, for permit termination, revocation and reissuance or modification or for denial of a permit renewal application.
- b. It shall not be a defense for a permittee in an enforcement action or a consideration in favor of a permittee in a permit termination, revocation or modification action or action denying a permit renewal application that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of the permit.
- c. The permit may be modified, revoked, reopened, and reissued, or terminated for cause. The filing of any request by the permittee for a permit modification, revocation and reissuance, or termination, or any notification of planned changes or anticipated noncompliance does not stay any permit condition, except as provided in §§ X. and XI. of Regulation No. 3, Part C.
- d. The permittee shall furnish to the Air Pollution Control Division, within a reasonable time as specified by the Division, any information that the Division may request in writing to determine whether cause exists for modifying, revoking and reissuing, or terminating the permit or to determine compliance with the permit. Upon request, the

permittee shall also furnish to the Division copies of records required to be kept by the permittee, including information claimed to be confidential. Any information subject to a claim of confidentiality shall be specifically identified and submitted separately from information not subject to the claim.

- e. Any schedule for compliance for applicable requirements with which the source is not in compliance at the time of permit issuance shall be supplemental, and shall not sanction noncompliance with, the applicable requirements on which it is based.
- f. For any compliance schedule for applicable requirements with which the source is not in compliance at the time of permit issuance, the permittee shall submit, at least every 6 months unless a more frequent period is specified in the applicable requirement or by the Air Pollution Control Division, progress reports which contain the following:
  - (i) dates for achieving the activities, milestones, or compliance required in the schedule for compliance, and dates when such activities, milestones, or compliance were achieved; and
  - (ii) an explanation of why any dates in the schedule of compliance were not or will not be met, and any preventive or corrective measures adopted.
- g. The permittee shall not knowingly falsify, tamper with, or render inaccurate any monitoring device or method required to be maintained or followed under the terms and conditions of the Operating Permit.

#### 5. Emergency Provisions

#### Regulation No. 3, 5 CCR 1001-5, Part C, § VII.

An emergency means any situation arising from sudden and reasonably unforeseeable events beyond the control of the source, including acts of God, which situation requires immediate corrective action to restore normal operation, and that causes the source to exceed the technology-based emission limitation under the permit due to unavoidable increases in emissions attributable to the emergency. "Emergency" does not include noncompliance to the extent caused by improperly designed equipment, lack of preventative maintenance, careless or improper operation, or operator error. An emergency constitutes an affirmative defense to an enforcement action brought for noncompliance with a technology-based emission limitation if the permittee demonstrates, through properly signed, contemporaneous operating logs, or other relevant evidence that:

- a. an emergency occurred and that the permittee can identify the cause(s) of the emergency;
- b. the permitted facility was at the time being properly operated;
- c. during the period of the emergency the permittee took all reasonable steps to minimize levels of emissions that exceeded the emission standards, or other requirements in the permit; and
- d. the permittee submitted oral notice of the emergency to the Air Pollution Control Division no later than noon of the next working day following the emergency, and followed by written notice within one month of the time when emissions limitations were exceeded due to the emergency. This notice must contain a description of the emergency, any steps taken to mitigate emissions, and corrective actions taken.

This emergency provision is in addition to any emergency or upset provision contained in any applicable requirement.

#### 6. Emission Standards for Asbestos

#### Regulation No. 8, 5 CCR 1001-10, Part B

The permittee shall not conduct any asbestos abatement activities except in accordance with the provisions of Regulation No. 8, Part B, "emission standards for asbestos."

#### 7. Emissions Trading, Marketable Permits, Economic Incentives

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.13.

No permit revision shall be required under any approved economic incentives, marketable permits, emissions trading and other similar programs or processes for changes that are specifically provided for in the permit.

#### 8. Fee Payment

#### C.R.S §§ 25-7-114.1(6) and 25-7-114.7

- b. The permittee shall pay an annual emissions fee in accordance with the provisions of C.R.S. § 25-7-114.7. A 1% per month late payment fee shall be assessed against any invoice amounts not paid in full on the 91st day after the date of invoice, unless a permittee has filed a timely protest to the invoice amount.
- c. The permittee shall pay a permit processing fee in accordance with the provisions of C.R.S. § 25-7-114.7. If the Division estimates that processing of the permit will take more than 30 hours, it will notify the permittee of its estimate of what the actual charges may be prior to commencing any work exceeding the 30 hour limit.
- d. The permittee shall pay an APEN fee in accordance with the provisions of C.R.S. § 25-7-114.1(6) for each APEN or revised APEN filed.

#### 9. Fugitive Particulate Emissions

#### Regulation No. 1, 5 CCR 1001-3, § III.D.1.

The permittee shall employ such control measures and operating procedures as are necessary to minimize fugitive particulate emissions into the atmosphere, in accordance with the provisions of Regulation No. 1, [] III.D.1.

#### 10. Inspection and Entry

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.16.b.

Upon presentation of credentials and other documents as may be required by law, the permittee shall allow the Air Pollution Control Division, or any authorized representative, to perform the following:

- a. enter upon the permittee's premises where an Operating Permit source is located, or emissions-related activity is conducted, or where records must be kept under the terms of the permit;
- b. have access to, and copy, at reasonable times, any records that must be kept under the conditions of the permit;
- c. inspect at reasonable times any facilities, equipment (including monitoring and air pollution control equipment), practices, or operations regulated or required under the Operating Permit;
- d. sample or monitor at reasonable times, for the purposes of assuring compliance with the Operating Permit or applicable requirements, any substances or parameters.

#### 11. Minor Permit Modifications

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ X. & XI.

The permittee shall submit an application for a minor permit modification before making the change requested in the application. The permit shield shall not extend to minor permit modifications.

#### 12. New Source Review

#### Regulation No. 3, 5 CCR 1001-5, Part B

The permittee shall not commence construction or modification of a source required to be reviewed under the New Source Review provisions of Regulation No. 3, Part B, without first receiving a construction permit.

#### 13. No Property Rights Conveyed

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.11.d.

This permit does not convey any property rights of any sort, or any exclusive privilege.

#### 14. Odor

#### Regulation No. 2, 5 CCR 1001-4, Part A

As a matter of state law only, the permittee shall comply with the provisions of Regulation No. 2 concerning odorous emissions.

#### 15. Off-Permit Changes to the Source

#### Regulation No. 3, 5 CCR 1001-5, Part C, § XII.B.

The permittee shall record any off-permit change to the source that causes the emissions of a regulated pollutant subject to an applicable requirement, but not otherwise regulated under the permit, and the emissions resulting from the change, including any other data necessary to show compliance with applicable ambient air quality standards. The permittee shall provide contemporaneous notification to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit . The permit shield shall not apply to any off-permit change.

#### 16. Opacity

#### Regulation No. 1, 5 CCR 1001-3, §§ I., II.

The permittee shall comply with the opacity emissions limitation set forth in Regulation No. 1, §§ I.-II.

#### 17. Open Burning

#### Regulation No. 1, 5 CCR 1001-3, §§ II.C.1.

The permittee shall obtain a permit from the Division for any regulated open burning activities in accordance with provisions of Regulation No. 1, §§ II.C.1.

#### 18. Ozone Depleting Compounds

#### Regulation No. 15, 5 CCR 1001-17

The permittee shall comply with the provisions of Regulation No. 15 concerning emissions of ozone depleting compounds.

#### 19. Permit Expiration and Renewal

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ III.B.6., IV.C., V.C.2.

- a. The permit term shall be five (5) years. The permit shall expire at the end of its term. Permit expiration terminates the permittee's right to operate unless a timely and complete renewal application is submitted.
- b. Applications for renewal shall be submitted at least twelve months, but not more than 18 months, prior to the expiration of the Operating Permit. An application for permit renewal may address only those portions of the permit that require revision, supplementing, or deletion, incorporating the remaining permit terms by reference from the previous permit. A copy of any materials incorporated by reference must be included with the application.

#### 20. Portable Sources

#### Regulation No. 3, 5 CCR 1001-5, Part C, § II.D.

Portable Source permittees shall notify the Air Pollution Control Division at least 10 days in advance of each change in location.

#### 21. Prompt Deviation Reporting

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.7.b.

The permittee shall promptly report any deviation from permit requirements, including those attributable to upset conditions as defined in the permit, the probable cause of such deviations, and any corrective actions or preventive measures taken. Unless required by a permit term or condition to report deviations on a more frequent basis, "prompt" reporting shall entail submission of reports of deviations from permit requirements every six (6) months in accordance with paragraph 21.d. below. "Prompt reporting" does not constitute an exception to the requirements of "Emergency Provisions" for the purpose of avoiding enforcement actions.

#### 22. Record Keeping and Reporting Requirements

#### Regulation No. 3, 5 CCR 1001-5, Part A, § II.; Part C, §§ V.C.6., V.C.7.

- a. Unless otherwise provided in the source specific conditions of this Operating Permit, the permittee shall maintain compliance monitoring records that include the following information:
  - (i) date, place as defined in the Operating Permit, and time of sampling or measurements;
  - (ii) date(s) on which analyses were performed;
  - (iii) the company or entity that performed the analysis;
  - (iv) the analytical techniques or methods used;
  - (v) the results of such analysis; and
  - (vi) the operating conditions at the time of sampling or measurement.

- b. The permittee shall retain records of all required monitoring data and support information for a period of at least five (5) years from the date of the monitoring sample, measurement, report or application. Support information, for this purpose, includes all calibration and maintenance records and all original strip-chart recordings for continuous monitoring instrumentation, and copies of all reports required by the Operating Permit. With prior approval of the Air Pollution Control Division, the permittee may maintain any of the above records in a computerized form.
- c. Permittees must retain records of all required monitoring data and support information for the most recent twelve (12) month period, as well as compliance certifications for the past five (5) years on-site at all times. A permittee shall make available for the Air Pollution Control Division's review all other records of required monitoring data and support information required to be retained by the permittee upon 48 hours advance notice by the Division.
- d. The permittee shall submit to the Air Pollution Control Division all reports of any required monitoring at least every six (6) months, unless an applicable requirement, the enhanced monitoring rule, or the Division requires submission on a more frequent basis. All instances of deviations from any permit requirements must be clearly identified in such reports.
- e. The permittee shall file an Air Pollutant Emissions Notice ("APEN") prior to constructing, modifying, or altering any facility, process, activity which constitutes a stationary source from which air pollutants are or are to be emitted, unless such source is exempt from the APEN filing requirements of Regulation No. 3, Part A, § II.D. A revised APEN shall be filed annually whenever a significant change in emissions, as defined in Regulation No. 3, Part A, § II.C.2., occurs; whenever there is a change in owner or operator of any facility, process, or activity; whenever new control equipment is installed; whenever a different type of control equipment replaces an existing type of control equipment; whenever a permit limitation must be modified; or before the APEN expires. An APEN is valid for a period of five years. The five-year period recommences when a revised APEN is received by the Air Pollution Control Division. Revised APENs shall be submitted no later than 30 days before the five-year term expires. Permittees submitting revised APENs to inform the Division of a change in actual emission rates must do so by April 30 of the following year. Where a permit revision is required, the revised APEN must be filed along with a request for permit revision. APENs for changes in control equipment must be submitted before the change occurs. Annual fees are based on the most recent APEN on file with the Division.

#### 23. Reopenings for Cause

#### Regulation No. 3, 5 CCR 1001-5, Part C, § XIII.

- a. The Air Pollution Control Division shall reopen, revise, and reissue Operating Permits; permit reopenings and reissuance shall be processed using the procedures set forth in Regulation No. 3, Part C, § III., except that proceedings to reopen and reissue permits affect only those parts of the permit for which cause to reopen exists.
- b. The Division shall reopen a permit whenever additional applicable requirements become applicable to a major source with a remaining permit term of three or more years, unless the effective date of the requirements is later than the date on which the permit expires, or unless a general permit is obtained to address the new requirements; whenever additional requirements (including excess emissions requirements) become applicable to an affected source under the acid rain program; whenever the Division determines the permit contains a material mistake or that inaccurate statements were made in establishing the emissions standards or other terms or conditions of the permit; or whenever the Division determines that the permit must be revised or revoked to assure compliance with an applicable requirement.
- c. The Division shall provide 30 days' advance notice to the permittee of its intent to reopen the permit, except that a shorter notice may be provided in the case of an emergency.
- d. The permit shield shall extend to those parts of the permit that have been changed pursuant to the reopening and reissuance procedure.

#### **24.** Section 502(b)(10) Changes

#### Regulation No. 3, 5 CCR 1001-5, Part C, § XII.A.

The permittee shall provide a minimum 7-day advance notification to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit. The permittee shall attach a copy of each such notice given to its Operating Permit.

#### 25. Severability Clause

#### Regulation No. 3, 5 CCR 1001-5, Part C, § V.C.10.

In the event of a challenge to any portion of the permit, all emissions limits, specific and general conditions, monitoring, record keeping and reporting requirements of the permit, except those being challenged, remain valid and enforceable.

#### 26. Significant Permit Modifications

#### Regulation No. 3, 5 CCR 1001-5, Part C, §III.B.2.

The permittee shall not make a significant modification required to be reviewed under Regulation No. 3, Part B ("Construction Permit" requirements) without first receiving a construction permit. The permittee shall submit a complete Operating Permit application or application for an Operating Permit revision for any new or modified source within twelve months of commencing operation, to the address listed in Item 1 in Appendix D of this permit. If the permittee chooses to use the "Combined Construction/Operating Permit" application procedures of Regulation No. 3, Part C, then the Operating Permit must be received prior to commencing construction of the new or modified source.

#### 27. Special Provisions Concerning the Acid Rain Program

#### Regulation No. 3, 5 CCR 1001-5, Part C, §§ V.C.1.b. & 8

- a. Where an applicable requirement of the federal act is more stringent than an applicable requirement of regulations promulgated under Title IV of the federal act, 40 Code of Federal Regulations (CFR) Part 72, both provisions shall be incorporated into the permit and shall be federally enforceable.
- b. Emissions exceeding any allowances that the source lawfully holds under Title IV of the federal act or the regulations promulgated thereunder, 40 CFR Part 72, are expressly prohibited.

#### 28. Transfer or Assignment of Ownership

#### Regulation No. 3, 5 CCR 1001-5, Part C, § II.C.

No transfer or assignment of ownership of the Operating Permit source will be effective unless the prospective owner or operator applies to the Air Pollution Control Division on Division-supplied Administrative Permit Amendment forms, for reissuance of the existing Operating Permit. No administrative permit shall be complete until a written agreement containing a specific date for transfer of permit, responsibility, coverage, and liability between the permittee and the prospective owner or operator has been submitted to the Division.

#### 29. Volatile Organic Compounds

#### Regulation No. 7, 5 CCR 1001-9, §§ III & V.

a. For sources located in an ozone non-attainment area or the Denver Metro Attainment Maintenance Area, all storage tank gauging devices, anti-rotation devices, accesses, seals, hatches, roof drainage systems, support structures, and pressure relief valves shall be maintained and operated to prevent detectable vapor loss except when opened, actuated, or used for necessary and proper activities (e.g. maintenance). Such opening, actuation, or use shall be limited so as to minimize vapor loss.

Detectable vapor loss shall be determined visually, by touch, by presence of odor, or using a portable hydrocarbon analyzer. When an analyzer is used, detectable vapor loss means a VOC concentration exceeding 10,000 ppm. Testing shall be conducted as in Regulation No. 7, Section VIII.C.3.

Except when otherwise provided by Regulation No. 7, all volatile organic compounds, excluding petroleum liquids, transferred to any tank, container, or vehicle compartment with a capacity exceeding 212 liters (56 gallons), shall be transferred using submerged or bottom filling equipment. For top loading, the fill tube shall reach within six inches of the bottom of the tank compartment. For bottom-fill operations, the inlet shall be flush with the tank bottom.

- b. The permittee shall not dispose of volatile organic compounds by evaporation or spillage unless Reasonably Available Control Technology (RACT) is utilized.
- c. No owner or operator of a bulk gasoline terminal, bulk gasoline plant, or gasoline dispensing facility as defined in Colorado Regulation No. 7, Section VI, shall permit gasoline to be intentionally spilled, discarded in sewers, stored in open containers, or disposed of in any other manner that would result in evaporation.

#### 30. Wood Stoves and Wood burning Appliances

#### Regulation No. 4, 5 CCR 1001-6

The permittee shall comply with the provisions of Regulation No. 4 concerning the advertisement, sale, installation, and use of wood stoves and wood burning appliances.

Air Pollution Control Division Colorado Operating Permit Operating Permit 01OPME234 Mesa County Mesa County Solid Waste Management Facility Page 20

### **OPERATING PERMIT APPENDICES**

- A INSPECTION INFORMATION
- **B COMPLIANCE MONITORING REPORT FORMAT**
- **C COMPLIANCE CERTIFICATION REPORT FORMAT**
- **D-NOTIFICATION ADDRESSES**
- **E-PERMIT ACRONYMS**
- F PERMIT MODIFICATIONS

#### \*DISCLAIMER:

None of the information found in these Appendices shall be considered to be State or Federally enforceable, except as otherwise provided in the permit, and is presented to assist the source, permitting authority, inspectors, and citizens.

Air Pollution Control Division Colorado Operating Permit Appendices

#### **APPENDIX A - Inspection Information**

#### **Directions to Plant**

The landfill is located approximately seven (7) miles southeast of Grand Junction, at 3071 Highway 50 in Mesa County.

#### **Safety Equipment Required:**

Hard Hat Safety shoes Hearing Protection Eye Protection Gloves

#### **Facility Plot Plan:**

Figure 1 (following page) shows the plot plan as submitted on March 26, 2001 with the source's Title V Operating Permit Application.

#### **List of Insignificant Activities:**

The following list of insignificant activities was provided by the source to assist in the understanding of the facility layout. Since there is no requirement to update such a list, activities may have changed since the last filing.

Insignificant activities and/or sources of emissions as submitted in the application are as follows:

One (1) 500-gallon under ground storage tank used to store waste oil

One (1) 500-gallon above ground storage tank used to store waste oil

One (1) 250-gallon above ground storage tank used to store anti-freeze

One (1) 4000-gallon above ground storage tank used to store diesel

One (1) 5000-gallon above ground storage tank used to store diesel

Three (3) heaters, two with a design rate of 500,000 Btu/hr and one with a design rate of 185,000 Btu/hr

#### **APPENDIX B - Reporting Requirements and Definitions**

with codes ver 2/1/01

Please note that, pursuant to 113(c)(2) of the federal Clean Air Act, any person who knowingly:

- (A) makes any false material statement, representation, or certification in, or omits material information from, or knowingly alters, conceals, or fails to file or maintain any notice, application, record, report, plan, or other document required pursuant to the Act to be either filed or maintained (whether with respect to the requirements imposed by the Administrator or by a State);
- (B) fails to notify or report as required under the Act; or
- (C) falsifies, tampers with, renders inaccurate, or fails to install any monitoring device or method required to be maintained or followed under the Act shall, upon conviction, be punished by a fine pursuant to title 18 of the United States Code, or by imprisonment for not more than 2 years, or both. If a conviction of any person under this paragraph is for a violation committed after a first conviction of such person under this paragraph, the maximum punishment shall be doubled with respect to both the fine and imprisonment.

The permittee must comply with all conditions of this operating permit. Any permit noncompliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.

The Part 70 Operating Permit program requires three types of reports to be filed for all permits. All required reports must be certified by a responsible official.

#### **Report #1: Monitoring Deviation Report** (due at least every six months)

For purposes of this operating permit, the Division is requiring that the monitoring reports are due every six months unless otherwise noted in the permit. All instances of deviations from permit monitoring requirements must be clearly identified in such reports.

For purposes of this operating permit, monitoring means any condition determined by observation, by data from any monitoring protocol, or by any other monitoring which is required by the permit as well as the recordkeeping associated with that monitoring. This would include, for example, fuel use or process rate monitoring, fuel analyses, and operational or control device parameter monitoring.

#### **Report #2: Permit Deviation Report (must be reported "promptly")**

In addition to the monitoring requirements set forth in the permits as discussed above, each and every requirement of the permit is subject to deviation reporting. The reports must address deviations from permit

requirements, including those attributable to upset conditions and malfunctions as defined in this Appendix, the probable cause of such deviations, and any corrective actions or preventive measures taken. All deviations from any term or condition of the permit are required to be summarized or referenced in the annual compliance certification.

For purposes of this operating permit, "upset" shall refer to both emergency conditions and upsets. Additional discussion on these conditions is provided later in this Appendix.

For purposes of this operating permit, the Division is requiring that the permit deviation reports are due every six months unless otherwise noted in the permit. Where the underlying applicable requirement contains a definition of prompt or otherwise specifies a time frame for reporting deviations, that definition or time frame shall govern. For example, quarterly Excess Emission Reports required by an NSPS or Regulation No. 1, Section IV.

In addition to the monitoring deviations discussed above, included in the meaning of deviation for the purposes of this operating permit are any of the following:

- (1) A situation where emissions exceed an emission limitation or standard contained in the permit;
- (2) A situation where process or control device parameter values demonstrate that an emission limitation or standard contained in the permit has not been met;
- (3) A situation in which observations or data collected demonstrates noncompliance with an emission limitation or standard or any work practice or operating condition required by the permit; or,
- (4) A situation in which an excursion or exceedance as defined in 40CFR Part 64 (the Compliance Assurance Monitoring (CAM) Rule) has occurred. (only if the emission point is subject to CAM)

For reporting purposes, the Division has combined the Monitoring Deviation Report with the Permit Deviation Report. All deviations shall be reported using the following codes:

1 = **Standard:** When the requirement is an emission limit or standard **2 = Process:** When the requirement is a production/process limit

3 = Monitor: When the requirement is monitoring 4 = Test: When the requirement is testing

5 = Maintenance: When required maintenance is not performed 6 = Record: When the requirement is recordkeeping 7 = Report: When the requirement is reporting

**8 = CAM:** A situation in which an excursion or exceedance as defined in 40CFR Part 64 (the

Compliance Assurance Monitoring (CAM) Rule) has occurred.

**9 = Other:** When the deviation is not covered by any of the above categories

#### **Report #3: Compliance Certification (annually, as defined in the permit)**

Submission of compliance certifications with terms and conditions in the permit, including emission limitations, standards, or work practices, is required not less than annually.

Compliance Certifications are intended to state the compliance status of each requirement of the permit over the certification period. They must be based, at a minimum, on the testing and monitoring methods specified in the permit that were conducted during the relevant time period. In addition, if the owner or operator knows of other material information (i.e. information beyond required monitoring that has been specifically assessed in relation to how the information potentially affects compliance status), that information must be identified and addressed in the compliance certification. The compliance certification must include the following:

- The identification of each term or condition of the permit that is the basis of the certification;
- The identification of the method(s) or other means used by the owner or operator for determining the compliance status with each permit term and condition during the certification period and whether such methods or other means provide continuous or intermittent data. Such methods and other means shall include, at a minimum, the methods and means required in the permit. If necessary, the owner or operator also shall identify any other material information that must be included in the certification to comply with section 113(c)(2) of the Federal Clean Air Act, which prohibits knowingly making a false certification or omitting material information;
- The status of compliance with the terms and conditions of the permit, and whether compliance was continuous or intermittent. The certification shall identify each deviation and take it into account in the compliance certification. Note that not all deviations are considered violations.
- Such other facts as the Division may require, consistent with the applicable requirements to which the source is subject, to determine the compliance status of the source.

The Certification shall also identify as possible exceptions to compliance any periods during which compliance is required and in which an excursion or exceedance as defined under 40CFR Part 64 (the Compliance Assurance Monitoring (CAM) Rule) has occurred. (only for emission points subject to CAM)

For example, given the various emissions limitations and monitoring requirements to which a source may be subject, a deviation from one requirement may not be a deviation under another requirement which recognizes an exception and/or special circumstances relating to that same event. Further, periods of excess emissions during startup, shutdown and malfunction may not be found to be a violation of an emission limitation or standard where the source adequately shows that any potential deviations as a result of these infrequent periods were minimized to the extent practicable and could not have been prevented through careful planning, design, or were unavoidable to prevent loss of life, personal injury, or severe property damage.

Air Pollution Control Division Colorado Operating Permit Monitoring and Permit Deviation Report Format

Appendix B Page 4

Note the requirement that the certification shall identify each deviation and take it into account in the compliance certification. Previously submitted deviation reports, including the deviation report submitted at the time of the annual certification, may be referenced in the compliance certification.

#### Startup, Shutdown, Malfunctions, Emergencies, and Upsets

Understanding the application of Startup, Shutdown, Malfunctions, Emergency provisions, and the Upset provisions is very important in both the deviation reports and the annual compliance certifications.

#### Startup, Shutdown, and Malfunctions

Please note that exceedances of some New Source Performance Standards (NSPS) and Maximum Achievable Control Technology (MACT) standards that occur during Startup, Shutdown or Malfunctions may not be considered to be non-compliance since emission limits or standards often do not apply unless specifically stated in the NSPS. Such exceedances must, however, be reported as excess emissions per the NSPS/MACT rules and would still be noted in the deviation report. In regard to compliance certifications, the permittee should be confident of the information related to those deviations when making compliance determinations since they are subject to Division review. The concepts of Startup, Shutdown and Malfunctions also exist for Best Available Control Technology (BACT) sources, but are not applied in the same fashion as for NSPS and MACT sources.

#### **Emergencies and Upsets**

Under the Emergency provisions of Part 70 and the Upset provisions of the State regulations, certain operational conditions may act as an affirmative defense against enforcement action if they are properly reported.

#### **DEFINITIONS**

**Malfunction** (NSPS) means any sudden, infrequent, and not reasonably preventable failure of air pollution control equipment, process equipment, or a process to operate in a normal or usual manner. Failures that are caused in part by poor maintenance or careless operation are not malfunctions.

**Malfunction** (SIP) means any sudden and unavoidable failure of air pollution control equipment or process equipment or unintended failure of a process to operate in a normal or usual manner. Failures that are primarily caused by poor maintenance, careless operation, or any other preventable upset condition or preventable equipment breakdown shall not be considered malfunctions.

**Emergency** means any situation arising from sudden and reasonably unforeseeable events beyond the control of the source, including acts of God, which situation requires immediate corrective action to restore normal operation, and that causes the source to exceed a technology-based emission limitation under the permit, due to unavoidable increases in emissions attributable to the emergency. An emergency shall not include noncompliance to the extent caused by improperly designed equipment, lack of preventative maintenance, careless or improper operation, or operator error.

Air Pollution Control Division Colorado Operating Permit Monitoring and Permit Deviation Report Format

Appendix B Page 6

**Upset** means an unpredictable failure of air pollution control or process equipment which results in the violation of emission control regulations and which is not due to poor maintenance, improper or careless operations, or is otherwise preventable through exercise of reasonable care.

## Monitoring and Permit Deviation Report - Part I

- 1. Following is the **required** format for the Monitoring and Permit Deviation report to be submitted to the Division on a semi-annual basis unless otherwise noted in the permit. The Table below must be completed for all equipment or processes for which specific Operating Permit terms exist.
- 2. Part II of this Appendix B shows the format and information the Division will require for describing periods of monitoring and permit deviations, or upset or emergency conditions as indicated in the Table below. One Part II Form must be completed for each Deviation. Previously submitted reports (e.g. EER's or Upsets) may be referenced and the form need not be filled out in its entirety.

FACILITY NAME: Mesa County Solid Waste M	<b>l</b> anagement
OPERATING PERMIT NO: 010PME234	
REPORTING PERIOD:	(see first page of the permit for specific reporting period and
dates)	

Operating Permit Unit ID	Unit Description	Deviations noted During Period? <sup>1</sup>				Deviation Code <sup>2</sup>	Condition	Emergency on Reported g Period?
		YES	NO		YES	NO		
E001	Landfill fugitive particulate matter							
E002	Landfill gas emissions							
General Conditions								
Insignificant Activities								

<sup>&</sup>lt;sup>1</sup> See previous discussion regarding what is considered to be a deviation. Determination of whether or not a deviation has occurred shall be based on a reasonable inquiry using readily available information.

1 = Standard: When the requirement is an emission limit or standard 2 = Process: When the requirement is a production/process limit

3 = Monitor: When the requirement is monitoring4 = Test: When the requirement is testing

**5 = Maintenance:** When required maintenance is not performed **6 = Record:** When the requirement is recordkeeping

<sup>&</sup>lt;sup>2</sup> Note the following entries, as appropriate

**7 = Report:** When the requirement is reporting

**8 = CAM:** A situation in which an excursion or exceedance as defined in 40CFR Part 64 (the

Compliance Assurance Monitoring (CAM) Rule) has occurred.

**9 = Other:** When the deviation is not covered by any of the above categories

## Monitoring and Permit Deviation Report - Part II

FACILITY NAME: Mesa County Solid Waste Ma OPERATING PERMIT NO: 01OPME234 REPORTING PERIOD:	nagement		
Is the deviation being claimed as an:	Emergency	Upset	N/A
(For NSPS/MACT) Did the deviation occur during:	Startup	Shutdown	Malfunction
	Normal Operation		
OPERATING PERMIT UNIT IDENTIFICATION:			
Operating Permit Condition Number Citation			
Explanation of Period of Deviation			
Duration (start/stop date & time)			
Action Taken to Correct the Problem			
Measures Taken to Prevent a Reoccurrence of the Pr	<u>roblem</u>		
Dates of Upsets/Emergencies Reported (if applicable	<u>e)</u>		
Deviation Code	Division Code QA:		

SEE EXAMPLE ON THE NEXT PAGE

# **EXAMPLE**

FACILITY NAME: Acme Corp.  OPERATING PERMIT NO: 96OPZZXXX  REPORTING PERIOD: 1/1/96 - 6/30/96			
Is the deviation being claimed as an:	Emergency	Upset XX	N/A
(For NSPS/MACT) Did the deviation occur during:	Startup Normal Operation	Shutdown	Malfunction
OPERATING PERMIT UNIT IDENTIFICATION:			
Asphalt Plant with a Scrubber for Particulate Contro	l - Unit XXX		
Operating Permit Condition Number Citation Section II, Condition 3.1 - Opacity Limitation			
Explanation of Period of Deviation Slurry Line Feed Plugged			
<u>Duration</u> START- 1730 4/10/96 END- 1800 4/10/96			
Action Taken to Correct the Problem Line Blown Out 1.			
Measures Taken to Prevent Reoccurrence of the Pro Replaced Line Filter	<u>blem</u>		
Dates of Upsets/Emergencies Reported (if applicable	<u>e)</u>		
4/10/96 to S. Busch, APCD			
Deviation Code	Division Code QA:		

# **Monitoring and Permit Deviation Report - Part III**

### REPORT CERTIFICATION

SOURCE NAME: Mesa County So	olid Waste Management					
FACILITY IDENTIFICATION NU	JMBER: 0770084					
PERMIT NUMBER: 01OPME234						
REPORTING PERIOD:	(see first page of the per	mit for specific reporting period and dates)				
	o. 3, Part A, Section I.B.54. The	ast be certified by a responsible official as his signed certification document must be				
STATEMENT OF COMPLETE	NESS					
	I have reviewed the information being submitted in its entirety and, based on information and belief formed after reasonable inquiry, I certify that the statements and information contained in this submittal are true, accurate and complete.					
1-501(6), C.R.S., makes any false	e material statement, representa	knowingly, as defined in Sub-Section 18- tion, or certification in this document is with the provisions of Sub-Section 25-7				
Printed or Typed Na	me	Title				
Signature of Re	esponsible Official	Date Signed				
Note: Deviation reports shall be permit. No copies need be sent to		he address given in Appendix D of this				
Operating Permit Number: 01OPM	E234	Issued: August 1, 2002				

## **APPENDIX C - Required Format for Annual Compliance Certification Reports**

Following is the format for the Compliance Certification report to be submitted to the Division and the U.S. EPA annually based on the effective date of the permit. The Table below must be completed for all equipment or processes for which specific Operating Permit terms exist.

FACILITY NAME: Mesa County Solid Waste Management OPERATING PERMIT NO: 010PME234 REPORTING PERIOD:

### I. Facility Status

During the entire reporting period, this source was in compliance with <b>ALL</b> terms and cond	itions contained
in the Permit, each term and condition of which is identified and included by this reference.	The method(s)
used to determine compliance is/are the method(s) specified in the Permit.	

With the possible exception of the deviations identified in the table below, this source was in compliance with all terms and conditions contained in the Permit, each term and condition of which is identified and included by this reference, during the entire reporting period. The method used to determine compliance for each term and condition is the method specified in the Permit, unless otherwise indicated and described in the deviation report(s). Note that not all deviations are considered violations.

Operating Permit Unit ID	Unit Description	Deviations Mo Reported <sup>1</sup>		Monitoring Method per Permit? <sup>2</sup>		Was co continuous or	Was Data Continuous? <sup>4</sup>		
		Previous	Current	YES	NO	Continuous	Intermittent	YES	NO
E001	Landfill fugitive particulate matter								
E002	Landfill gas emissions								
General Conditions									
Insignificant Activities									

<sup>&</sup>lt;sup>1</sup> If deviations were noted in the previous deviation report (i.e. for the first six months of the annual reporting period), put an "X" under "previous". If deviations were noted in the current deviation report (i.e. for the last six months of the annual reporting period), put an "X" under "current". Mark both columns if both apply.

<sup>&</sup>lt;sup>2</sup> Note whether the method(s) used to determine the compliance status with each term and condition was the method(s) specified in the permit. If it was not, mark "no"and attach additional information/explanation.

#### NOTE:

The Periodic Monitoring requirements of the Operating Permit program rule are intended to provide assurance that even in the absence of a continuous system of monitoring the Title V source can demonstrate whether it has operated in continuous compliance for the duration of the reporting period. Therefore, if a source 1) conducts all of the monitoring and recordkeeping required in its permit, even if such activities are done periodically and not continuously, and if 2) such monitoring and recordkeeping does not indicate non-compliance, and if 3) the Responsible Official is not aware of any credible evidence that indicates non-compliance, then the Responsible Official can certify that the emission point(s) in question were in continuous compliance during the applicable time period.

II. Status for Accidental R	elease Prevention Program:
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A.		ease Prevention Program (Section			3		1	of the A	ACCIG	entai
В.		bject: The facilityirements of section 112(r).	_ is	is	not	in	compliance	with	all	the
	1.	A Risk Management Plan appropriate authority and/or	the design	will b	_	ation	has been by the require			the

#### III. Certification

I have reviewed this certification in its entirety and, based on information and belief formed after reasonable inquiry, I certify that the statements and information contained in this certification are true, accurate and complete.

<sup>&</sup>lt;sup>3</sup> Note whether the compliance status with of each term and condition provided was continuous or intermittent. "Intermittent Compliance" can mean either that noncompliance has occurred or that the owner or operator has data sufficient to certify compliance only on an intermittent basis. Certification of intermittent compliance therefore does not necessarily mean that any noncompliance has occurred.

<sup>&</sup>lt;sup>4</sup> Note whether the method(s) used to determine the compliance status with each term and condition provided continuous or intermittent data.

<sup>&</sup>lt;sup>5</sup> Compliance status for these sources shall be based on a reasonable inquiry using readily available information.

Please note that the Colorado Statutes state that any person who knowingly, as defined in § 18-1-501	(6),
C.R.S., makes any false material statement, representation, or certification in this document is guilty of	of a
misdemeanor and may be punished in accordance with the provisions of § 25-7 122.1, C.R.S.	

Printed or Typed Name	Title
71	
Signature	Date Signed
$\epsilon$	

**NOTE:** All compliance certifications shall be submitted to the Air Pollution Control Division and to the Environmental Protection Agency at the addresses listed in Appendix D of this Permit.

#### **APPENDIX D - Notification Addresses**

#### 1. **Air Pollution Control Division**

Colorado Department of Public Health and Environment Air Pollution Control Division Operating Permits Unit APCD-SS-B1 4300 Cherry Creek Drive S. Denver, CO 80246-1530

ATTN: Jim King

## 2. United States Environmental Protection Agency

Compliance Notifications:

Office of Enforcement, Compliance and Environmental Justice Mail Code 8ENF-T U.S. Environmental Protection Agency, Region VIII 999 18th Street, Suite 300 Denver, CO 80202-2466

Permit Modifications, Off Permit Changes:

Office of Partnership and Regulatory Assistance Air and Radiation Programs, 8P-AR U.S. Environmental Protection Agency, Region VIII 999 18th Street, Suite 300 Denver, CO 80202-2466

# **APPENDIX E - Permit Acronyms**

# Listed Alphabetically:

P -

AIRS -	Aerometric Information Retrieval System
AP-42 -	EPA Document Compiling Air Pollutant Emission Factors
APEN -	Air Pollution Emission Notice (State of Colorado)
APCD -	Air Pollution Control Division (State of Colorado)
ASTM -	American Society for Testing and Materials
BACT -	Best Available Control Technology
BTU -	British Thermal Unit
CAA -	Clean Air Act (CAAA = Clean Air Act Amendments)
CCR -	Colorado Code of Regulations
CEM -	Continuous Emissions Monitor
CF -	Cubic Feet (SCF = Standard Cubic Feet)
CFR -	Code of Federal Regulations
CO -	Carbon Monoxide
COM -	Continuous Opacity Monitor
CRS -	Colorado Revised Statute
EF -	Emission Factor
EPA -	Environmental Protection Agency
FI -	Fuel Input Rate in Lbs/MMBTU
FR -	Federal Register
G -	Grams
Gal -	Gallon
GPM -	Gallons per Minute
HAPs -	Hazardous Air Pollutants
HP -	Horsepower
HP-HR -	Horsepower Hour (G/HP-HR = Grams per Horsepower Hour)
LAER -	Lowest Achievable Emission Rate
LBS -	Pounds
M -	Thousand
MM -	Million
MMSCF -	Million Standard Cubic Feet
MMscfd -	Million Standard Cubic Feet per Day
N/A or NA -	Not Applicable
NOx -	Nitrogen Oxides
NESHAP -	National Emission Standards for Hazardous Air Pollutants
NSPS -	New Source Performance Standards
D	D THE TENED OF THE PERSON OF T

Process Weight Rate in Tons/Hr

PE -	Particulate Emissions	
PM -	Particulate Matter	
$PM_{10}$ -	Particulate Matter Under 10 Microns	
PSD -	Prevention of Significant Deterioration	
PTE -	Potential To Emit	
RACT -	Reasonably Available Control Technology	
SCC -	Source Classification Code	
SCF -	Standard Cubic Feet	
SIC -	Standard Industrial Classification	
$SO_2$ -	Sulfur Dioxide	
TPY -	Tons Per Year	
TSP -	Total Suspended Particulate	
VOC -	Volatile Organic Compounds	

# **APPENDIX F - Permit Modifications**

DATE OF REVISION	SECTION NUMBER, CONDITION NUMBER	DESCRIPTION OF REVISION